



# REACH

Registration, Evaluation and  
Authorization of Chemicals

Ron L. Pearson, M.S., CIH  
Environmental Health & Safety, Inc.  
St. Paul, MN



# Today's Presentation

- ◆ History - Brief comparison between US and EU (European Union) Chemical Regulations
- ◆ Outline of the major provisions of REACH
- ◆ Implementation Schedule
- ◆ Implications for US Companies that sell chemicals and/or chemical-containing materials into the EU (and implications for Industrial Hygienists)



# Today's Presentation is NOT:

- ◆ An in-depth examination of the cost-benefit of REACH

# History

- ◆ US – TSCA (1976-Toxic Substances Control Act)
  - ◆ Applied to manufacturers of “new chemicals” or “new uses” of existing chemicals
  - ◆ EPA could require testing prior to sale or distribution if they felt its use could pose an environmental or health hazard - has power to ban chemicals

# History

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- ◆ EU – Dangerous Substances and Preparations
- ◆ 1979 - Required testing of all “new” chemicals
- ◆ Loophole - “New” chemicals could be registered until 1981 - without having toxicity testing (about 3,000 v. 100,000 ‘existing’ chemicals)

# History

*-continued-*

- ◆ Under current EU chemical regulations “New substances” were heavily regulated, but made up only a  $\ll 1$  % of total chemicals in volume
- ◆ Existing substances were essentially unregulated, yet made up  $\gg 99$  % of volume

# History

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- ◆ Concern that EU chemical policies didn't provide sufficient protection, led to a debate at the informal Council of Environment Ministers in 1998.
- ◆ The EU Commission made a commitment to assess the operation of existing regulations.
- ◆ The report on the findings was adopted by the Commission in late 1998 and REACH was conceived....

# REACH will regulate chemical:

Manufacturing



Importing



Marketing



Use



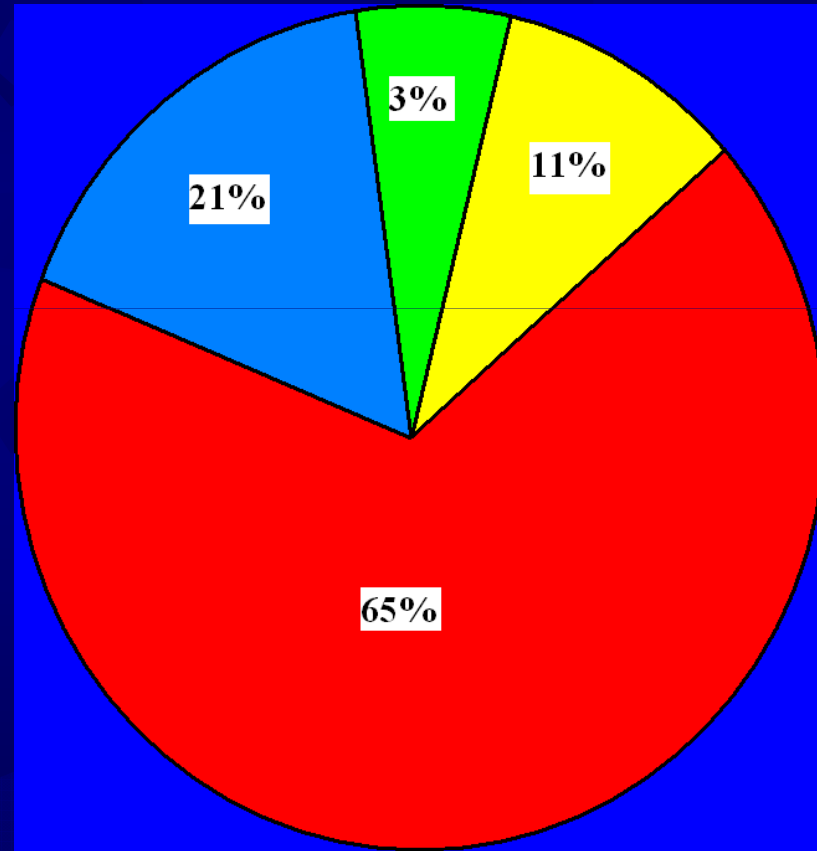
# REACH

- ◆ Main objective: to provide better protection of human health and the environment
- ◆ REACH results in a major shift of responsibility and costs to chemical manufacturers (from EU Governments)
- ◆ Innovation (especially for finding less hazardous substitutes) lacked incentives - U.S. rate of new chemical notifications nearly 4 times higher than in EU
- ◆ Replaces about 40 different pieces of existing legislation in the EU

# How much information exists about High Volume Chemicals?

Fully Tested Minimal data

No data



Very little data

# Some Exemptions from REACH

- ◆ Pharmaceuticals, Pesticides
- ◆ Radioactive substances
- ◆ Medicinal products (human or veterinary)
- ◆ Food additives, flavorings, Animal feed
- ◆ Polymers
- ◆ Some listed “naturally occurring substances”, e.g. coal, crude oil, natural gas, salt (provided they aren't chemically modified)
- ◆ “Ubiquitous materials” - e.g. water, nitrogen
- ◆ Substances in use for R&D (5 yr. Exemption)

# Registration

- ◆ Testing is required only when current chemical safety data is not adequate
- ◆ If more than **1 ton/year**, producers and importers must assemble limited information (generally in-vitro data only)
- ◆ If more than **10 tons/year**, a full “Chemical Safety Report” is required
- ◆ The *burden of proof* is now shifted to industry from government

# Registration

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- ◆ Companies must register, or their product(s) can't be manufactured or imported into EU market
- ◆ “High-risk” substances are registered first
- ◆ Articles (hard goods) must be registered if:
  - ◆ they contain substances that meet criteria for “dangerous substances”, and;
  - ◆ the substance(s) will be released during *normal and reasonably foreseeable conditions of use*

# Evaluation

- ◆ Evaluation - Review coordinated by a new EU regulatory body: European Chemicals Bureau (ECB) in Helsinki, Finland
- ◆ Dossiers - will only be checked for completeness, unless they are selected for evaluation (5% of all submissions is the goal)
- ◆ Enforcement can only be done by Member States (per EU Constitution)

# Chemical Safety Reports

- ◆ Required for all substances subject to registration if >10 tons/year
- ◆ Part of the “Registration Dossier”
- ◆ Exemptions for substances in preparations below certain concentration limits
- ◆ Defined in Annex I - “Analysis of hazards, exposures, and safe uses..”
- ◆ Components of a CSR:
  - ◆ Human health hazard assessment
  - ◆ Environmental hazard assessment
  - ◆ for PBTs and vPvBs - exposure scenarios

# Authorization

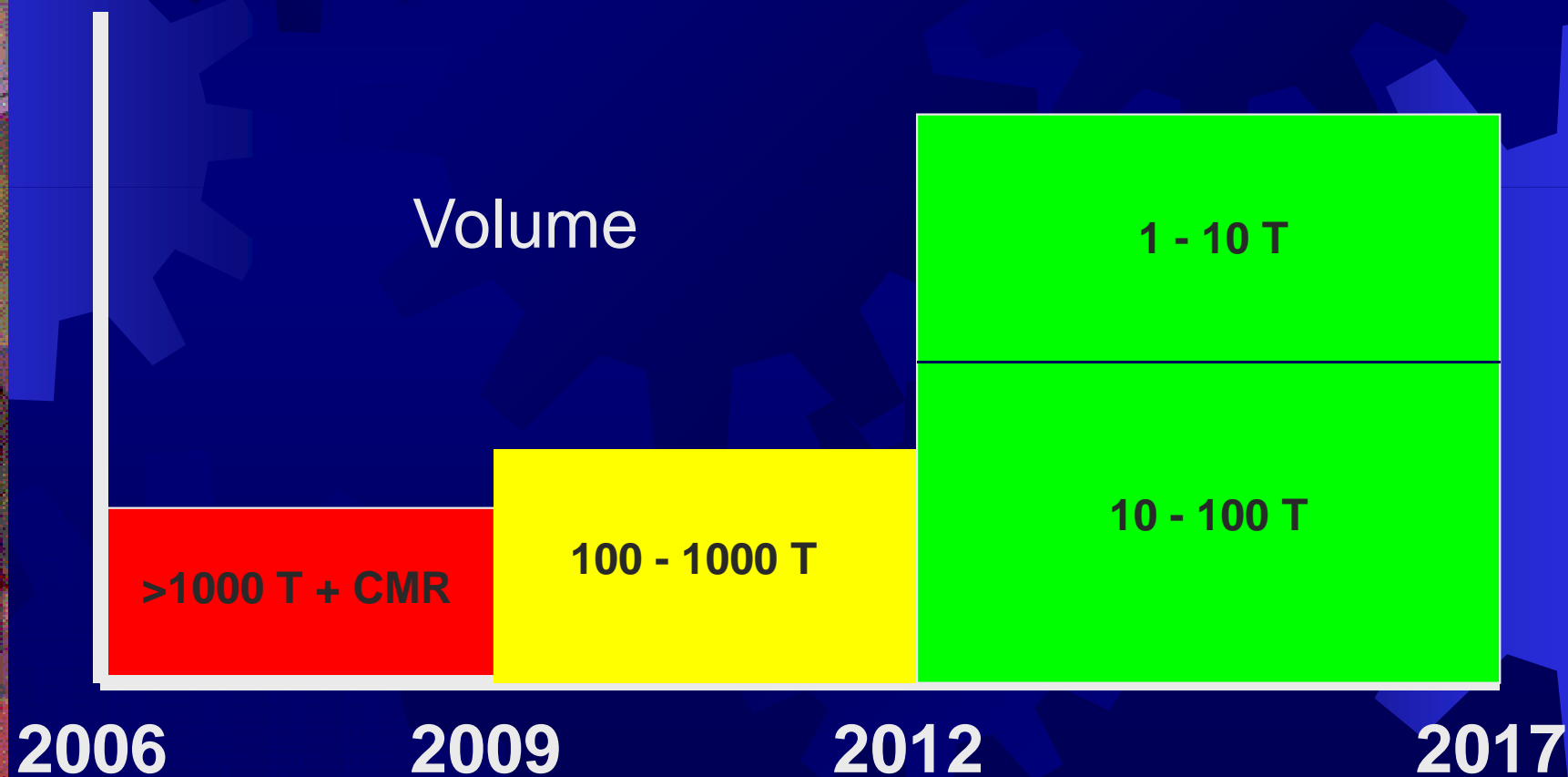
- ◆ Authorizations (granted by the EU Commission) that are use-specific will be required for substances that are:
  - ◆ bioaccumulative
  - ◆ carcinogens
  - ◆ mutagens
  - ◆ reproductive toxicants



# Authorization

- ◆ EU Commission can decide to ban a substance or its use (just as U.S. can under TSCA)
- ◆ Companies must demonstrate that:
  - ◆ Risks are “adequately controlled” or;
  - ◆ The social and economic benefits outweigh the risks, and adequate alternatives are not available

# Implementation Schedule



# Controversial Aspects of REACH

- ◆ Covers articles and finished goods (not just raw chemicals)
- ◆ Less protection of trade secrets
- ◆ Will impact relationships between:

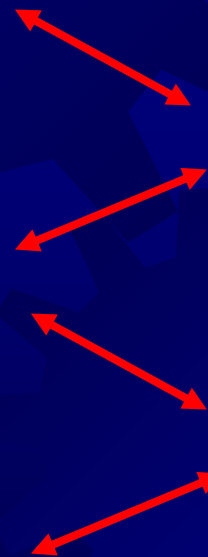
U.S Exporters


EU Importers

Distributors

Retailers


End Users






## What are the implications for U.S. Companies with Manufacturing Operations in EU?

- ◆ “Use-approved” chemicals only
- ◆ Make sure use is consistent with manufacturer’s intended use, for which tests have been conducted
- ◆ Downstream users are responsible for assessing risks arising from uses not covered by the SDS (Safety Data Sheet - equivalent of MSDS in US) received from their suppliers



## What are the implications for U.S. Companies exporting only Finished Products/Articles?

- ◆ Must ensure end users have all necessary information for safe use of products
- ◆ Distributors must ensure safety information is provided with the substances they sell
- ◆ Must coordinate with vendors to ensure they will register the raw materials the U.S. Company uses



## What are the implications for U.S. Companies exporting only Finished Products/Articles?

- ◆ Must coordinate with vendors to ensure that U.S. Company's product uses and exposure scenarios are included in the dossier
- ◆ Must modify all MSDSs to include the exposure and risk scenarios mandated by REACH



## This should be interesting.....

- ◆ Very strong emphasis on alternatives to animal toxicity testing - will the info generated be adequate?
- ◆ REACH requires data-sharing for any safety information produced - will private corporations be willing to share (within the framework of confidentiality protections)?
- ◆ Requests for more info must be approved by ALL Member States
- ◆ How many times have you seen a label and/or MSDS with the phrase '*under normal use conditions*'?



# The Bottom Line

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- ◆ REACH will have a major impact on U.S. Companies
- ◆ REACH will have a significant impact on the fields of industrial hygiene and toxicology





# Additional Resources

- ◆ <http://www.cefic.org/>
- ◆ [http://ec.europa.eu/environment/chemicals/reach/reach\\_intro.htm](http://ec.europa.eu/environment/chemicals/reach/reach_intro.htm)
- ◆ <http://ec.europa.eu/echa/>